

TO:	Mayor and Council
FROM:	Scott Spjute, Planning and Development Services
NUMBER:	ORD-54-15
DATE:	November 20, 2015
SUBJECT:	CAR15-26/BOISE CITY: Annexation - Crane Creek - Riverland Terrace - East Amity

BACKGROUND:

On September 21, 2015, the Boise City Planning and Zoning Commission approved CAR15-26/BOISE CITY.

On November 17, 2015, the Boise City Council approved CAR15-26/BOISE CITY.

FINANCIAL IMPACT:

None.

ATTACHMENTS:

- CAR15-26 Ordinance Exhibit A (PDF)
- CAR15-26 Ordinance Exhibit B (PDF)
- ORD 54-15 Final Executed Recorded Document -Annexation (PDF)
- Legal Notice ORD 54-15 (PDF)

Ordinance NO. ORD-54-15

BY THE COUNCIL

CLEGG , JORDAN, LUDWIG, MCLEAN, QUINTANA, AND THOMSON

AN ORDINANCE (CAR15-26/BOISE CITY) ANNEXING CERTAIN LANDS AND TERRITORY SITUATED IN ADA COUNTY, IDAHO, AND ADJACENT AND CONTIGUOUS TO THE CORPORATE LIMITS OF THE CITY OF BOISE CITY; ESTABLISHING AND DETERMINING THE LAND USE CLASSIFICATION OF SAID LANDS; SETTING FORTH A REASONED STATEMENT IN SUPPORT OF SUCH ANNEXATION AND LAND USE CLASSIFICATION AS DESCRIBED IN EXHIBIT "A"; DIRECTING THE CITY ENGINEER TO LODGE AND FILE A LEGAL DESCRIPTION AND MAP FOR SAID ANNEXED LANDS AND TERRITORY; PROVIDING THAT COPIES OF THIS ORDINANCE SHALL BE FILED WITH THE ADA COUNTY AUDITOR, THE ADA COUNTY TREASURER, THE ADA COUNTY ASSESSOR, THE ADA COUNTY RECORDER, AND THE IDAHO STATE TAX COMMISSION; PROVIDING THAT A COPY OF SAID LEGAL DESCRIPTIONS AND MAPS OF SAID ANNEXED LANDS AND TERRITORY BE RECORDED WITH THE ADA COUNTY RECORDER AND FILED WITH THE ADA COUNTY ASSESSOR AND THE IDAHO STATE TAX COMMISSION, AS REQUIRED BY LAW; AND **PROVIDING AN EFFECTIVE DATE.**

WHEREAS, the City of Boise initiated a Category B annexation, in accordance with Idaho Code § 50-222, for less than 100 parcels that are contiguous and adjacent to Boise City and that can reasonably be annexed for the orderly development of Boise City; and

WHEREAS, the Boise City Planning & Zoning Commission, pursuant to public notice as required by law, held a public hearing on September 21, 2015, and recommended to the Mayor and Council that annexation be approved and said lands be zoned as described in Exhibit A; and

WHEREAS, the Boise City Council, pursuant to public notice as required by law, held a public hearing on November 17, 2015, on the proposed annexation and zoning for the property described in Exhibit A, all as required by Idaho Code § 50-222, and did approve said annexation and zoning.

NOW, THEREFORE, BE IT ORDAINED BY THE MAYOR AND COUNCIL OF THE CITY OF BOISE CITY, IDAHO:

Section 1. That the lands and territory situated in Ada County, Idaho, adjacent and contiguous to the City of Boise City, Idaho, particularly described in Exhibit A, attached hereto and by reference made a part of this ordinance as though fully set forth herein, be, and the same are hereby, annexed to and incorporated in the territorial limits of the City of Boise City, Idaho.

Section 2. That from and after the effective date of this ordinance, all property included within the boundaries and territory described in Section 1 hereof and annexed as provided by said Section shall be subject to all the statutes pertaining to Boise City and all ordinances, resolutions, police regulations, taxation and other powers of Boise City, and all persons and property within the territory so annexed shall be and are entitled to all benefits and rights as are the persons and property presently within the corporate territorial limits of Boise City.

Section 3. That the City Engineer of Boise City is hereby directed to lodge and file with the City Clerk of Boise City within ten days after the passage and approval hereof, a legal description and map prepared in a draftsmanlike manner which shall plainly and clearly designate the boundaries of the lands and territory annexed, pursuant to the provisions of Section 1 hereof.

Section 4. That pursuant to the findings of the Boise City Council, the land use classification of the lands described in Exhibit A attached hereto and by reference made a part thereof is hereby fixed and established as described in Exhibit A, as provided by the Zoning Ordinance of Boise City, based on the reasoned statement set forth in Exhibit B and the following conclusions:

The land to be annexed meets the applicable requirements for a Category B annexation and does not fall within the exceptions or conditional exceptions contained in Idaho Code § 50-222. The annexation would be consistent with the public purposes addressed in the annexation plan prepared by the City and is reasonably necessary for the orderly development of the City. The proposed zoning complies with and conforms to the Comprehensive General Plan and will provide and maintain existing and future capabilities of public utilities. The proposed zoning will maintain and preserve compatibility of surrounding zoning and development. The annexation incorporates the Boise Sewer Planning Area, honors negotiated Area of Impact Agreements and is consistent with the Comprehensive Plan and/or zoning in Ada County prior to annexation.

Section 5. That the zoning maps of Boise, Idaho, as the same are provided in Section 11-04-01.2, Boise City Code, are hereby changed, altered, and amended to include the real property described in Exhibit A with the land use classifications described therein.

Section 6. That the City Clerk of Boise City is hereby directed to file, within ten days after the passage and approval hereof, a certified copy of this Ordinance with the Ada County Auditor, Ada County Treasurer, Ada County Assessor, Ada County Recorder, and the Idaho State Tax Commission, and to file a copy of said legal description and map, as prepared and lodged with the City Clerk by the City Engineer, with the Ada County Assessor, Ada County Recorder and the Idaho State Tax Commission, all as provided by Sections 50-223 and 63-215, Idaho Code.

Section 7. That this Ordinance shall be in full force and effect immediately upon its

CITY OF BOISE

passage, approval and publication.

ADOPTED by the Council of Boise City, Idaho, on December 15, 2015.

APPROVED by the Mayor of the Boise City, Idaho, on December 15, 2015.

APPROVED:

rete

David H. Bieter, Mayor



ATTEST:

ndla

Lynda Lowry, Ex-Officio City Clerk

EXHIBIT A Legal Descriptions and Maps with Zoning

Area 1

CRANE CREEK GOLF COURSE

An area of land located in the South Half of Section 26 and North Half of Section 35, Township 4 North, Range 2 East, Boise Meridian, Ada County, Idaho, more particularly described as follows:

Beginning at the southeast corner of Section 26, thence along the southerly boundary of Section 26 South 89°34'00" West 2661.96 feet to the South Quarter corner of Section 26 and the True Point of Beginning;

Thence along the northerly boundary of The Highlands – Unit No.10 Subdivision and the existing Boise City Limits the following courses;

thence North 87°09'00" West 373.66 feet;

thence South 72°10'40" West 390.53 feet;

thence South 62°32'00" West 120.02 feet;

thence South 60°40'00" West 163.09 feet;

thence South 75°38'00" West 80.00 feet;

thence North 87°50'00" West 75.00 feet;

thence North 61°08'00" West 179.41 feet;

thence North 74°53'00" West 102.52 feet;

thence North 90°00'00" West 180.76 feet;

thence South 30°00'00" West 16.00 feet to the northerly boundary of The Highlands – Unit No.9 Subdivision;

thence along the northerly boundary of The Highlands – Unit No.9 Subdivision and the existing Boise City Limits the following courses;

thence 178.84 feet along the arc of a curve left, said curve having a radius of 530.00 feet and a chord bearing North 69°40'00" West 178.00 feet;

thence North 79°20'00" West 394.91 feet;

thence 308.29 feet along the arc of a curve right, said curve having a radius of 570.00 feet and a chord bearing North 63°50'09" West 304.54 feet;

thence along the southerly boundary of The Highlands – Unit No.12 Subdivision and the existing Boise City limits the following courses;

thence North 54°00'00" East 213.36 feet;

thence 140.44 feet along the arc of a curve right, said curve having a radius of 170.00 feet and a chord bearing North 77°40'00" East 136.48 feet;

thence South 78°40'00" East 199.47 feet;

thence 247.91 feet along the arc of a curve left, said curve having a radius of 265.00 feet and a chord bearing North 74°32'00" East 238.97 feet;

thence along the westerly boundary of 100 Braemere South Subdivision and the existing Boise City limits South 13°20'02" East 88.84 feet;

thence along the southerly boundary of said 100 Braemere South Subdivision North 85°37'00" East 414.29 feet;

thence continuing along said southerly boundary North 78°28'00" East 91.37 feet;

thence leaving said southerly boundary and along the existing Boise City limits as described in Annexation Ordinance No.6083 the following courses;

thence North 78°28'00" East 319.97 feet;

thence North 74°46'00" East 770.74 feet;

thence North 44°56'00" East 331.39 feet;

thence North 88°11'00" East 487.90 feet;

thence South 79°40'00" East 400.53 feet;

thence South 74°37'09" East 190.45 feet;

thence North 67°25'00" East 342.32 feet;

thence North 25°50'00" East 261.11 feet;

thence North 66°35'00" East 444.70 feet;

thence North 80°51'00" East 394.21 feet;

thence South 23°11'00" West 220.23 feet;

thence South 28°42'00" West 60.00 feet;

thence along the existing Boise City limits as described in Annexation Ordinances No. 5723 and No. 4303 the following courses;

thence South 28°38'55" West 1057.41 feet;

thence North 82°16'00" West 427.47 feet;

thence along the northerly boundary of Curling Cove Subdivision and the existing Boise City limits the following courses;

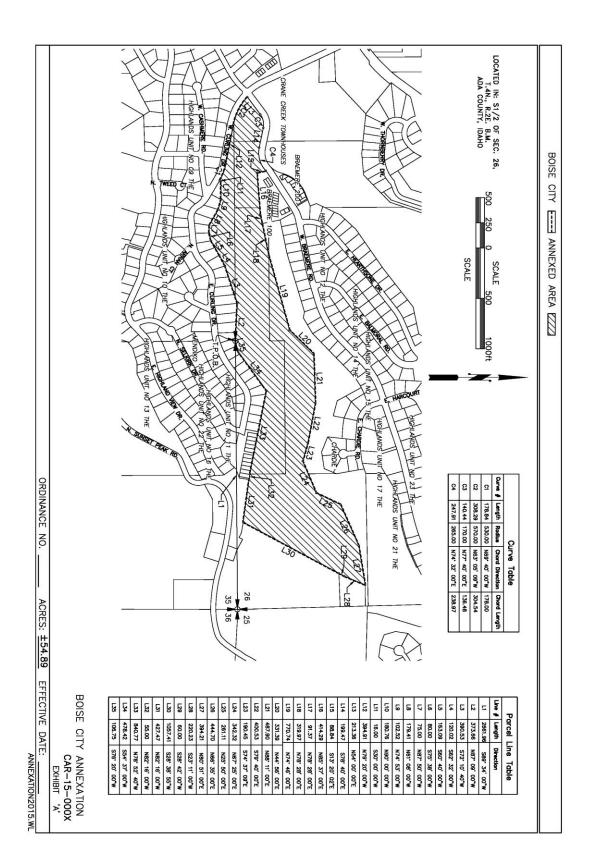
thence North 82°16'00" West 55.00 feet;

thence North 78°52'40" West 840.77 feet;

thence along the northerly boundary of The Highlands – Unit No.11 and the existing Boise City limits the following courses;

thence South 54°37'00" West 478.42 feet;

thence South 76°20'00" West 106.75 feet to the True Point of Beginning.



Zoning: A-1

Area 2

RIVERLAND TERRACE SUBDIVISION

A parcel of land being all of Riverland Terrace Subdivision located in Government Lot 4 of the Northeast Quarter of Section 33, Township 3 North, Range 3 East, Boise Meridian, Ada County, Idaho, more particularly described as follows:

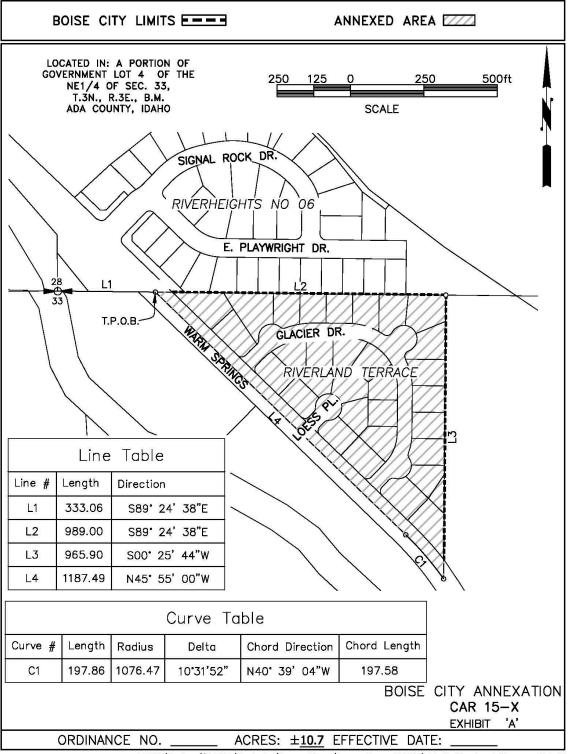
Beginning at the North quarter corner of Section 33; thence along the northerly boundary of said Section 33 South 89°24'38" East 333.06 feet to the centerline of East Warm Springs Ave., the True Point of Beginning;

Thence continuing along said northerly boundary and the existing Boise City limits, as described in Annexation Ordinance No. 6648, South 89°24'38" East 989.00 feet (previously South 89°03'30" East) to the Northeast corner of said Government Lot 4;

Thence along the easterly boundary of said Government Lot 4 and Boise City limits South 0°25'44" West 965.90 feet (previously South 0°46'36" West) to the centerline of East Warm Springs Ave.;

Thence along said centerline 197.86 feet on the arc of a curve to the left, said curve having a radius of 1076.47 feet, an interior angle of 10°31'52", and a chord bearing North 40°39'04" West 197.58 feet;

Thence continuing along said centerline North 45°55'00" West 1187.49 feet to the True Point of Beginning.



I:PWA/Design/Civil3D/Projects/Annexations/Annexations_2015/sht 1_Riverland Terrace Sub.WL

Zoning: R-1C

EAST AMITY RD. / EAST BOISE AVE. AREA

An area of land located in the Southwest Quarter of Section 29, Township 3 North, Range 3 East, Boise Meridian, Ada County, Idaho, more particularly described as follows:

Beginning at the southwest corner of Section 29; thence along the westerly boundary of Section 29 North 0°16'25" East 41.68 feet to the True Point of Beginning;

thence continuing along said westerly boundary and existing Boise City limits (Ordinance No. 6287) North 0°16'25" East 977.60 feet;

thence leaving said westerly boundary South 74°45'32 East 298.18 feet;

thence South 67°58'32" East 491.51feet;

thence South 57°22'51" East 82.22 feet to the beginning of a curve;

thence 303.78 feet along the arc of a curve left, said curve having a radius of 349.18 feet, a central angle of 49°50'46" and a chord bearing North 30°09'14" West 294.29 feet;

thence South 34°55'21" West 5.00 feet;

thence North 55°04'39" West 340.13 feet;

thence North 34°55'21" East 5.00 feet to the beginning of a curve;

thence 674.10 feet along the arc of a curve right, said curve having a radius of 359.29 feet, a central angle of 107°29'53" and a chord bearing North 1°19'42" West 579.49 feet;

thence North 54°06'52" East 36.01 feet to the southwesterly ordinary high water line of the Boise River;

thence along said high water line and existing Boise City limits (Ordinance No. 5861) the following courses and distances;

thence South 34°36'21" East 13.19 feet;

thence South 24°05'44" East 165.97 feet;

thence South 64°19'14" East 26.52 feet;

thence South 42°27'10" East 19.67 feet;

thence South 33°17'33" East 139.67 feet;

thence South 29°47'01" East 140.73 feet;

thence South 25°51'10" East 43.27 feet;

thence South 31°37'47" East 86.20 feet;

thence South 71°53'41" East 50.66 feet;

thence South 11°04'16" East 18.26 feet;

thence South 29°21'24" East 94.63 feet;

thence South 44°35'52" East 76.90 feet;

thence South 40°36'13" East 233.43 feet;

thence South 42°46'10" East 198.94 feet;

thence South 53°07'57" East 148.40 feet;

thence South 48°59'20" East 50.68 feet;

thence South 65°42'44" East 642.78 feet;

thence leaving said high water line South 26°19'21" East 66.53 feet;

thence along the existing Boise City limits (Ordinance No.6287) South 71°03'40" East 48.90

feet;

thence South 0°59'38" West 288.30 feet;

thence North 89°29'50" West 261.28 feet;

thence North 50°58'30" West 1163.00 feet;

thence North 57°22'51" West 82.22 feet to the beginning of a curve;

thence 164.86 feet along the arc of a curve right, said curve having a radius of 288.18 feet, a central angle of 32°46'38" and a chord bearing South 1°35'08" West 162.62 feet;

thence South 19°52'20" West 267.77 feet to the beginning of a curve;

thence 555.94 feet along the arc of a curve right, said curve having a radius of 449.00 feet, a central angle of 70°56'31" and a chord bearing South 54°24'16" West 521.10 feet;

thence North 89°17'46" West 228.77 feet to the True Point of Beginning.

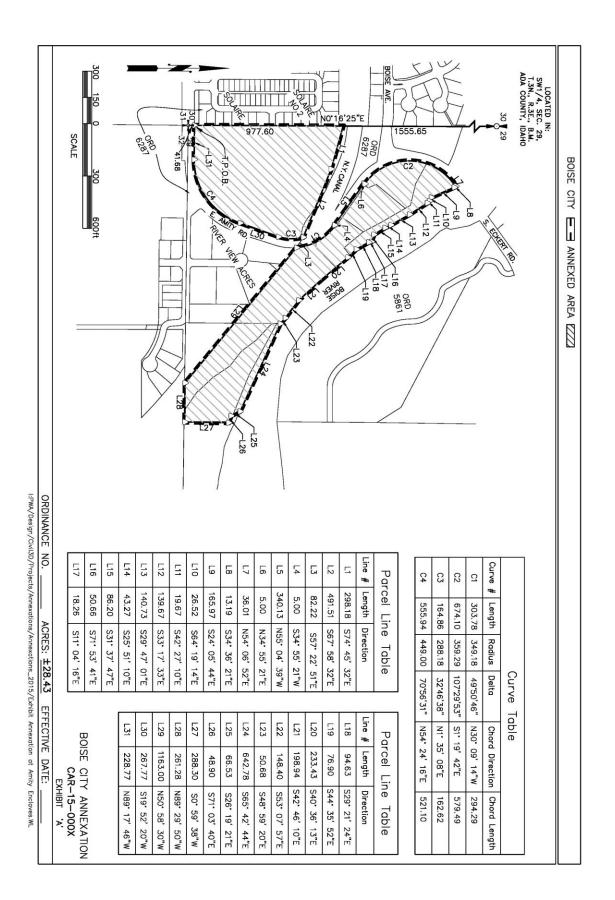


EXHIBIT B Finding in Support of the Annexation

The Planning and Zoning Commission, in hearing on September 21, 2015, made the following findings in forwarding a recommendation for approval of the annexation. The findings were subsequently adopted by the City Council in public hearing on November 17, 2015:

A. That the annexation shall incorporate the Boise sewer planning area.

The subject lands have been within the City's sewer planning area for many years.

B. Honor negotiated area of impact agreements.

The only reference to unilateral annexations in the Area of Impact Agreement (B.C.C. 11-01-07) is a statement that annexation shall occur within the Area of Impact. The implication is that cities may annex lands within the area of impact when it is necessary or convenient for the orderly growth of the city. The record for CAR15-26 clearly demonstrates that it is.

C. Attempt to balance costs of services with anticipated revenues.

No significance cost of services or revenues are anticipated.

D. Promote other goals of population balance, contiguous development and prevention of costs due to leap frog development.

Part of the intent behind annexing the Area of Impact is to prevent the sort of "leap frog" development that has resulted in the unplanned, haphazard development patterns that are seen in some areas. By annexing where feasible and practical the City will help to ensure that future development, as much as possible, occurs contiguous within City limits and thereby facilitates the more efficient and economical delivery of services.

<u>Zoning</u>

The only change made to the existing zoning will be to assign a City zone that is as equivalent as possible to current Ada County zoning and/or which matches the land use designation of Blueprint Boise. The City is to make the following findings when reclassifying the zoning of properties:

A. Comply with and conform to the Comprehensive Plan.

The zoning being applied will match the existing Ada County zoning and/or the comprehensive plan. Future decisions on requests for zone changes will be based on the Comprehensive Plan Land Use Map and Zoning Consistency Matrix, as well as the other applicable goals and policies contained in the Plan.

B. Provide and maintain sufficient transportation and other public facilities, and will not adversely impact the delivery of services by any political subdivision providing services.

Transportation services and other public facilities can best be planned for and provided under the auspices of one jurisdiction. Only Boise City operates any sort of transit system which might feasibly service the area someday.

C. Maintain and preserve compatibility of surrounding zoning and development.

This finding is satisfied since the City is assigning zoning which is comparable to the zoning that exists now under County jurisdiction or which matches the land use designation of Blueprint

Boise. Accordingly, the Crane Creek Golf Course property, though zoned residential in Ada County, will be zoned A-1 (Open Space) upon annexation. This comports with the land use designation of *Parks/Open Space* in Blueprint Boise. Future developments that involve requests for zone changes will also be evaluated against this standard. The following demonstrates the comparable City zoning that will be applied upon annexation, with the exception noted above.

Ada County Zone	Boise City Zone
RUT, R1	R-1A (large lot, semi-rural)
R4, R6, R8, R8M	R-1C (single family urban densities)
R12	R-2D (higher density residential)
R20	R-3D (high density residential)
C1	C-1D (neighborhood commercial)
C2	C-2D (general commercial)
RP	A1 (Open Space)

Findings from State Code

The annexation proceedings including the annexation plan, the public hearings and land use classification assignments all support the following statements from Idaho code, which were also set forth in the minutes of the City Council hearing:

- (A) The land to be annexed meets the applicable requirements of this section and does not fall within the exceptions or conditional exceptions contained in this section (ISC 50-222).
- (B) The annexation is consistent with the public purposes addressed in the annexation plan prepared by the city; and,
- (C) The annexation is reasonably necessary for the orderly development of the city.
- A. The land to be annexed meets the applicable requirements of this section and does not fall within the exceptions or conditional exceptions contained in this section (ISC 50-222):
 - 1. Category B. Annexations. For the lands which are contiguous with city limits and which number less than 100 parcels, the City completed the following steps:
 - a. On August 26, 2015, a notice of annexation hearing and map were posted in the subject area.
 - b. Notice was published in the Idaho Statesman to satisfy the zoning hearing requirement. The date of publication was August 15, 2015.
 - c. A notice was sent directly to each affected property owner. The notice was sent on August 7, 2015, over 28 days in advance of the first public hearing and contained:
 - 1. An invitation to attend an informal question and answer session held on August 17, 2015.
 - 2. A map of the annexation area in which the owner's property lay with the annexation areas highlighted.
 - 3. A summary of the annexation plan.
 - 4. An invitation to attend a public hearing before the Planning and Zoning Commission on September 21, 2015.
 - 5. Instructions on how and by when to submit written information.
 - 6. Instructions on how and where to obtain a copy of the annexation plan, free of charge.
 - 2. Prior to beginning annexation proceedings, the City determined that the subject lands contain less than one hundred separate private ownerships and platted lots of record.

- 3. Properties which are more than five acres in size, not surrounded by the City and which are not connected to City sewer are not being proposed for annexation, unless agreed to by the owner.
- 4. The City has prepared an annexation plan, appropriate to the scale of the annexation, which contains the following elements:
 - a. The manner of providing tax-supported municipal services, if any, to the lands proposed to be annexed;
 - b. The changes in taxation and other costs, using examples, which would result if the subject lands were to be annexed;
 - c. The means of providing fee-supported municipal services, if any, to the lands proposed to be annexed;
 - d. A brief analysis of the potential effects of annexation upon other units of local government which currently provide tax-supported or fee-supported services to the lands proposed to be annexed; and,
 - e. The proposed future land use plan and zoning designation or designations, subject to public hearing, for the lands proposed to be annexed.

B. The annexation would be consistent with the public purposes addressed in the annexation plan prepared by the city.

Purposes addressed and supported in the annexation plan include:

- 1. When the interrelationship between the city and the fringe area is close, there is need for unified planning and zoning. By means of annexation, Boise's zoning ordinances can be extended to unincorporated parcels in the Northwest area, thus helping to assure orderly provision of services. Coordinated action is much easier to achieve if the area is not under separate Ada County jurisdiction.
- 2. Annexation leads to a unified community and can prevent the fragmentation of local governmental authority among a large number of special districts. Fragmentation may cause conflicts of authority and the absence of cooperation, political irresponsibility, duplication of services, inadequate service levels, lack of effective area-wide planning and programming, financial inequities and other problems.
- 3. Political boundaries will, after annexation, more nearly reflect the true and existing sociological, economic, cultural, and physical boundaries of the city. The subject parcels and the City of Boise are already inextricably bound together.
- 4. Urban growth without central planning and control becomes urban sprawl. If Boise City is to continue to effectively provide urban services, it must be allowed to follow natural growth patterns into those fringe areas where there is urban development. The city must be able to guide development in an orderly manner, and avoid the need to extend costly urban services to distant and scattered "pockets" of development. Annexation can help guarantee to Boise City a measure of responsible control over its future.
- 5. Annexation will allow people and businesses that are part of the city in social, economic and practical senses to be included in a legal sense. And it will enable those who are part of the community to fully participate in community activities through service as elected officials by eligibility to serve as appointed officers on city boards and commissions.

In support of these purposes, the following is a summary of municipal services to be provided by Boise City upon annexation:

Fire

Service will continue to be provided to the annexed areas as is currently being done either directly or via contract with the other agencies. The annexation does not trigger the need for any additional fire facilities or personnel.

Sewer

The City currently serves customers both inside and outside of the city limits under the same set of rules and fees. Requests for connection in the area will be handled under these rules. Annexation should result in less administrative burdens with the City undertaking all of the new development permitting obligations.

Annexation will make it possible for Riverland Terrace to be provided with central sewer. In order to fully serve this area approximately 2,300 linear feet of sewer main will be need to be constructed.

Police

The Boise Police Department assigns its staff and resources according to a system of geographic areas. In addition to responding to calls for police service through the E911 system, Boise Police officers, staff, and programs are available through a Neighborhood Service Team which will be assigned to this area. Boise PD will take over patrol responsibilities upon annexation.

<u>Library</u>

The service will not be impacted by the annexation and residents will be able to continue using all library facilities.

Parks and Recreation

No new parks or park facilities are planned as part of this annexation. The residents, of course, can continue to use city park facilities.

C. The annexation is reasonably necessary for the orderly development of the city.

1. It has been the intent of this report and the annexation plan to demonstrate that this annexation will contribute to the efficient delivery of services and will thus benefit the entire community. The state legislature declared that it is also the policy of the State of Idaho:

...That cities of the state should be able to annex lands which are reasonably necessary to assure the orderly development of Idaho's cities in order to allow efficient and economically viable provision of tax-supported and fee-supported municipal services, to enable the orderly development of private lands which benefit from the cost-effective availability of municipal services in urbanizing areas and to equitably allocate the costs of public services in management of development on the urban fringe. (I.C. 50-222(1)

- 2. The goal of orderly development is hindered when a City has urbanizing areas receiving municipal services adjacent to its borders that are not annexed. The City is unable to fully implement the goals and policies of its comprehensive plan in such circumstances.
- 3. The proposed annexation will contribute toward the stated goal of equitable allocation of costs by requiring a consistent property tax assessment among residents who have access to all of the municipal services offered by the City.